

APCC – Annual General Meeting – 19 July 2017

Venue: Emmanuel Centre, 9-23 Marsham Street, London, SW1P 3DW

Item No.	Title
1.0	<p>Opening Remarks – Outgoing Chair</p> <p>PCC Vera Baird QC (Northumbria), as the outgoing Chair, began the meeting by noting that there were a number of matters to address before the AGM could be formally opened – in particular the proposed changes to the APCC Articles of Association.</p> <p>She explained the rationale behind the amendments as set out in the covering paper for this item, relating to constituent groups and the membership of the Board.</p> <p>She put the changes to Articles to a vote and members unanimously carried the motion on a show of hands. It was noted that a more detailed review of the Articles would take place over the coming year.</p> <p>She noted that her term of office had come to an end and she was now standing down as Chair.</p>
2.0	<p>AGM Business</p> <p>The outgoing Chair handed the meeting over to Oliver Shaw, acting Chief of Staff, who called upon PCC David Lloyd (Hertfordshire) who made the following statement:</p> <ul style="list-style-type: none"> ▪ PCC Paddy Tipping (Nottinghamshire) would be the new Chair, Police Reform Transformation Board for 2017/18 AGM year. ▪ PCC Roger Hirst (Essex) would be taking on the role of Portfolio Lead for the APCC Funding Formula, CSR and Grants Portfolio. ▪ PCC David Lloyd announced that he would hold the APCC place on the National Criminal Justice Board (NCJB) until the 2018 APCC AGM, at which point it would then revert to PCC Vera Baird. He noted that there would be a continued effort during the year to secure two seats on the NCJB for PCCs. <p>Oliver invited the Directors to step down and the constituent groups to make their appointments to the Board. The following appointments were made:</p> <ul style="list-style-type: none"> ▪ Conservative PCCs: PCC Julia Mulligan (North Yorkshire), PCC David Lloyd (Hertfordshire) ▪ Labour PCCs: PCC Mark Burns-Williamson (West Yorkshire), PCC Jeff Cuthbert (Gwent) ▪ Independent PCCs: PCC Martin Surl (Gloucestershire) ▪ Plaid Cymru PCCs: PCC Dafydd Llywelyn (Dyfed-Powys) ▪ Other Policing Governance Bodies: Simon Duckworth (City of London) <p>Oliver called for the Board to appoint a new Chair from amongst their number and PCC David Lloyd was selected.</p>

	<ul style="list-style-type: none"> ▪ PCC David Lloyd, as newly appointed Chair, confirmed his intention to review the Articles during the coming year. He thanked the outgoing Chair. ▪ PCC Katy Bourne proposed a vote of thanks to Vera for her outstanding service, and PCC David Lloyd agreed. <p>AGM Business moved onto the laying of accounts and auditor’s report, and the re-appointment of auditors and remuneration.</p> <p>Members were asked to agree the minutes of the last General Meeting (17.05.17), and it was noted that they were agreed to.</p> <p>Chair’s Updates</p> <p>PCC David Lloyd, as Chair, commended PCC Angus Macpherson (Wiltshire) for receiving an MBE in the Queen’s birthday honours list for services to the community in Wiltshire.</p> <p>He confirmed the role of Oliver Shaw as acting Chief of Staff, and noted that the Board would meet soon to discuss the next steps around the appointment of a new APCC Chief Executive.</p> <p>He highlighted that the booking website for the APCC/NPCC Conference had opened, the outline agenda had been published and that further iterations will be added in the coming months.</p> <p>He further noted that the Police ICT Company AGM would immediately follow the APCC AGM.</p>
3.0	<p>Finance/Efficiency Review Workshop</p> <p>PCC Paddy Tipping (Nottinghamshire) introduced the session, and made the following points:</p> <ul style="list-style-type: none"> ▪ The intention was for PCCs and Chief Constables to make a joint submission on funding, and discussed how these issues were being raised with the Government. ▪ There had been some preliminary work done by Price Waterhouse Coopers (PWC), and the intention was to send an initial short letter to Ministers by the end of the week. The draft submission would be shared with PCCs for their consideration. ▪ The intended aims were discussed, and the methods for demonstrating that the police were making the best use of resources, and addressing issues related to performance and efficiency. <p>He thanked PCCs for providing contributions and comments to the submission, and invited others to be involved in the process.</p> <p>PCC Roger Hirst (Essex) then addressed the AGM, and made the following points:</p> <ul style="list-style-type: none"> ▪ There was a lot of common ground on which a consensus with the NPCC in relation to funding could be achieved. ▪ He reiterated the call for evidence from PCCs, and impressed upon them the timeframe for bringing together the responses. ▪ The important balance between outlining the implications for further cuts, and making clear where resources are needed at present. <hr/> <p>Key points raised by PCCs:</p> <ul style="list-style-type: none"> ▪ The value of reflecting on the impact of previous submissions, in order to inform and ensure the effectiveness of the new submission. ▪ The relationship between this submission and wider questions regarding the police funding formula.

	<ul style="list-style-type: none"> ▪ The advantages and challenges of making a joint submission, with consideration of the varying roles of PCCs and chiefs. ▪ The implications of prioritising investment in certain elements of the workforce, and the impact of doing so on other important areas. ▪ The practical challenges in constructing an evidence-based argument, and the work done on behalf of the APCC and NPCC to address this and ensure costs in rural and urban policing could be compared. ▪ The critical impact on a number of forces of remaining on the current financial trajectory, and the important of highlighting this. ▪ The balance between hard data and anecdotal evidence to fully outline the stresses on policing and the pressing signs of strain. ▪ Alternative sources of revenue for police funding, and the current focus on where investment was needed as opposed to where the money could be raised. ▪ The existing commitments and constraints involved in police reserves, concerns over existing reserve levels in some forces and the important case that needed to be made on this. ▪ The effectiveness of the Police Reform Transformation Board (PRTB), and the value of funds dedicated to police reform. ▪ The role of precept levels in the ongoing discussions on police funding.
	Tea and Coffee
4.0	<p>Chairs Updates</p> <p>It was noted that the content of the Chair’s Updates had been covered previously in the meeting; a PRTB update was not felt to be necessary so soon after the Police Reform Summit on 18 July 2017.</p>
5.0	<p>Nick Hurd, Minister of State for Policing and the Fire Service</p> <p>Nick Hurd, Minister of State for Policing and the Fire Service, addressed the AGM and made the following comments:</p> <ul style="list-style-type: none"> ▪ The Minister asked PCCs to share with him the risks that were particularly concerning to them. ▪ He expressed his interest in hearing how the Home Office could add value to the service, and for considering the scope for greater efficiencies. ▪ The Minister noted that his Department would be writing to PCCs shortly outlining the process for finding out demand and pressures in each force and to ask about planning on reserves. ▪ He noted the timeframe for a decision regarding the police officer pay award for 2017. <p>Key points raised by PCCs:</p> <ul style="list-style-type: none"> ▪ The importance of critical neighbourhood policing, and the need for police funding to go to where the threat was greatest. <ul style="list-style-type: none"> ○ The Minister suggested the case for police funding had to be made on the basis of evidence, and invited PCCs to contribute to the evidence base. He referenced the context for policing, including the terror threat and changing patterns of crime, as being relevant to funding decisions. ▪ The different challenges of funding and resilience, in relation to officer numbers, in forces of varying sizes.

	<ul style="list-style-type: none"> ▪ The issues surrounding reserves, including that amount of reserves earmarked for capital projects, and the low level of some reserves was a matter of concern in some forces. <ul style="list-style-type: none"> ○ The Minister said that the information on reserves needed refreshing, noting the importance of transparency in the use of public money, and he was interested to hear from PCCs. ▪ The appropriate role of the Home Office, in terms of giving direction to the police. ▪ The general power of competence for PCCs, as an issue that had been previously raised, and how it related to pressures on the police from other public services. <ul style="list-style-type: none"> ○ The Minister said he understood the message with regards the general power of competence, and he was aware from conversations with PCCs about the level of demand on policing related to mental health in particular. ▪ The need for the voice of rural communities to be heard in funding debates, with a request for the Minister to attend a meeting of the National Rural Crime Network (NRCN). <ul style="list-style-type: none"> ○ The Minister agreed to do so. ▪ The increased focus of the police on vulnerability, particularly child abuse, and the targeting of the elderly for fraud. <ul style="list-style-type: none"> ○ The Minister agreed that these issues needed to be addressed, and suggested that the case of online fraud reflected the changing demand on policing. ▪ The imperative to tackle the problem of reoffending. <ul style="list-style-type: none"> ○ The Minister emphasised his support for tackling reoffending, and noted there was no simple answer to the problem. He referenced interest on the National Criminal Justice Board in scrutinising how agencies work together and drill down to reduce reoffending locally.
	<p>Lunch</p>
<p>6.0</p>	<p>Sir Thomas Winsor, HM Chief Inspector of Constabulary (HMCIC)</p> <p>Sir Thomas Winsor, HMCIC, addressed the AGM, and thanked members for inviting him to speak. He covered the following matters:</p> <ul style="list-style-type: none"> ▪ The shared aims of HMIC and PCCs to drive improvements in policing, and his perspective of the complimentary roles of each. ▪ The obligation of HMIC to inspect and report publicly, on both good and bad practice (with exceptions for national security implications), and the proposed advantages of PEEL (police efficiency, effectiveness, and legitimacy programme) over previous thematic inspections. ▪ The necessary role of PCC Police and Crime Plans, and his account of how HMIC uses them to inform preparations for local inspections. ▪ A proposed consultation on HMIC moving to risk-based inspections, drawing on assessments produced by forces and Force Management Statements (FMS) and supplemented with other evidence available to HMIC. The stated intention of this approach was to reduce the burden on forces. ▪ The areas FMS are proposed to cover - demands, resources to meet demands, their condition, capacity etc. ▪ HMIC IT interoperability network code, including a suggestion would be published shortly.

	<p>Key points raised by PCCs:</p> <ul style="list-style-type: none"> ▪ In some areas PCC Police and Crime Plans are integrated with their force plans; important that FMS do not complicate this or interfere with the mutual relationship with the chief. In turn, it was suggested that FMS was just a different means of setting our management information. ▪ The relative positions of the College of Policing in setting the standards and HMIC inspecting the standards. In turn, it was suggested that HMIC doesn't inspect against College of Policing standards but does consider them in making judgements. ▪ The appropriate relationship between HMIC inspections and PCC Police and Crime Plans, with consideration of assessing force responses to the plans. ▪ The role of College of Policing and HMIC to address issues surrounding recruitment to police leadership roles. ▪ The impact of frequent inspections on small forces, and measures to reduce the burden. ▪ The increased role of partnership working in policing, and how this could be reflected in the output of inspections. <p>Sir Thomas concluded his contribution by noting that he had hoped to be able to make a statement to PCCs, but was unable to do so until it had been made in Parliament [it transpired later in the day that this was the announcement that HMIC would take on the responsibility for inspecting fire and rescue services].</p>
7.0	<p>Portfolio Updates</p> <p>PCC David Lloyd, as Chair, introduced the session and welcomed Portfolio Leads and Deputies to provide the following updates:</p> <ul style="list-style-type: none"> ▪ PCC Ron Hogg (Durham), Workforce: <ul style="list-style-type: none"> ○ He noted that there had been no announcement on police pay, and that the Portfolio would continue to follow this closely. ○ He updated the AGM on the ongoing negotiations with UNISON, outlining a number of issues relating to pay and allowances. ○ He suggested that discussion with trade unions would continue regarding the implementation and timing of proposed amendments to maternity rights. ▪ PCC Stephen Mold (Northamptonshire), Standards: <ul style="list-style-type: none"> ○ He said that the process was in place for the Portfolio Lead to join the board of the College of Policing ○ He reported on the recent Professional Committee, at which HMIC indicated that they would be looking at fraud and mental health. ○ He discussed the imminent retirement of CC Alex Marshall, Chief Executive of the College of Policing. ▪ PCC Philip Seccombe (Warwickshire), Emergency Services Collaboration: <ul style="list-style-type: none"> ○ He noted that all PCCs have a duty to collaborate with fire, regardless of governance structure, and encouraged PCCs to engage with the Portfolio. ○ He said that the experience of Essex, and accompanying papers, would be shared with PCCs. ▪ PCC Matthew Scott (Kent), Mental Health and Custody:

	<ul style="list-style-type: none"> ○ He reported the concerns of Superintendents regarding detainment of individuals in mental health crisis, and said that this situation needed to be monitored. ○ He noted that the Portfolio was continuing to work with the Home Office in relation to Appropriate Adults schemes. ▪ PCC Julia Mulligan, Transparency and Integrity: <ul style="list-style-type: none"> ○ She said that there would be clarification soon regarding the distribution of the Legally Qualified Chairs survey. ▪ PCC Anthony Stansfeld (Thames Valley), Specialist Capabilities and Infrastructure: <ul style="list-style-type: none"> ○ He outlined the progress of this area of work, and emphasised the regional focus of Specialist Capabilities. ○ He noted that progression of work on Firearms and Transport Policing was dependent on national decisions regarding the Infrastructure Board. ▪ PCC Kathryn Holloway (Bedfordshire), International and Strategic Policing, substituted by Anna Akerman (Bedfordshire OPCC): <ul style="list-style-type: none"> ○ She said that preliminary landscape mapping had begun, looking in particular at meetings with Home Office officials. ▪ PCC David Munro (Surrey), EDHR <ul style="list-style-type: none"> ○ He noted the scope of the Portfolio, covering the work of six NPCC leads. ○ He referenced the need for further work in police engagement with the transgender, Gypsy, Roma and Traveller communities. He also noted issues relating to dementia and disabilities. ▪ PCC Hardyal Dhindsa (Derbyshire), Alcohol and Substance Misuse: <ul style="list-style-type: none"> ○ He discussed the Portfolio survey on local action taken to address alcohol-related harm and substance misuse, and noted the responses received. ○ He discussed his meeting with Rosanna O’Connor, Public Health England, and outlined the shared interest in understanding the effectiveness of commissioned schemes. ▪ AOB: <ul style="list-style-type: none"> ○ PCC Vera Baird QC (Northumbria) noted that the announcement of the approved projects from the Police Transformation Fund was due. ○ Issues surrounding the provision of security protection for PCCs were raised.
8.0	<p>Stephen Webb & DCC Richard Morris, Home Office</p> <p>Stephen Webb, Senior Responsible Officer at the Home Office, spoke first to this item. He noted:</p> <ul style="list-style-type: none"> ▪ The benefits of the Emergency Services Network (ESN) over the existing Airwave system, including more spectrum and bandwidth, ability to transfer data and better coverage. ▪ The work being progressed to extend coverage, and that addressing coverage for vehicles, air-to-ground and the London Underground was recognised as a priority. ▪ Progress was being made with the Programme, for example in network testing, but further delays were likely. ▪ The Home Office remained confident about the delivery of ESN. The key financial risk from delays would be a loss of the ESN cost savings in comparison with Airwave, if the latter has to be extended.

DCC Richard Morris, speaking on behalf of CC Francis Habgood, then provided context to the NPCC-commissioned Gateway Review of police readiness for ESMCP. He noted:

- The cost savings of ESN to policing, and the contribution of policing to meeting the cost.
- The trade-off between financial and operational risk meant that delays to address the latter (ESN wouldn't be switched-on for users until it met operational needs) would lead to increases in the former (Airwave wouldn't be switched off until users can transition to ESN).
- As ESMCP moves from 'mobilisation' to 'transition' – with users moving to ESN in 12 regions over 27 months – there will be a need for policing to steer the transition and mitigate risk.
- The key proposal is the creation of a 'National Coordinator' from within policing, to perform the functions proposed above on behalf of policing as the primary funders of ESMCP. It was proposed, he said, that the role would be funded from within the existing ESMCP budget, with clear accountability to both PCCs and Chiefs.

Key points raised by PCCs:

- The prospect of further delays, and costs to the policing budget, was noted with concern, and it was stressed that an outline of the likelihood of delays, and funding implications, was needed.
- The importance of communication from the ESMCP to OPCCs was emphasised, as was the need for clarity around timeframes, implementation and local planning requirements.
- The appointment of new National Coordinator role to drive the transition phase was queried, and further explanation was provided by DCC Richard Morris.
- The issues relating to regional and special coverage, and air-to-ground coverage were raised and proposed solutions discussed.

PCC Katy Bourne (Sussex) closed the item, and proposed that she would write to PCCs and Chiefs jointly with CC Francis Habgood, requesting that they discuss the National Coordinator proposal locally and then feedback to the APCC Secretariat.

She noted that the APCC Police Technology and Digital Portfolio Group would consider the issue at their next meeting in September, and then advise the Home Office on behalf of the APCC.

Meeting Close