

APCC – General Meeting Minutes – 18 October 2018

Venue: College of Policing, Ryton, CV8 3EN

Item No.	Title
1.0	<p>Item Title: Welcome & Minutes</p> <p>Key Updates (speakers):</p> <ul style="list-style-type: none"> ▪ West Yorkshire PCC Mark Burns-Williamson: Thank you to the College of Policing (CoP) and Mike Cunningham for hosting the APCC. ▪ Minutes of the 17th July AGM have been circulated. ▪ The Minutes were agreed <p>Key points raised by PCCs (Q&A)</p> <ul style="list-style-type: none"> ▪ (On Ryton venue) One of our biggest problem is the multiple events organised by APCC, NPCC HMICFRS etc. Could attempts be made for the various agencies to join up their meetings and cross reference with one another on their meeting dates?
2.0	<p>Item Title: Chair updates</p> <p>Key Updates (speakers):</p> <p>APCC Chair: Mark Burns-Williamson, PCC West Yorkshire:</p> <ul style="list-style-type: none"> ▪ On 8th October PCCs attended a roundtable on recruitment of chief constables and chief officers, chaired by CoP's Mike Cunningham. We agreed to take forward a number of work streams to consider this issues with the terms being for the group to reconvene in January and in the meantime we will, via the APCC, take forward some of these work streams. ▪ The APCC is looking at the way we can better engage with the NPCC and their structures. This may result in some change within our (APCC) working arrangements. PCCs' views will be sought on any changes before moving forward. ▪ APCC NPCC Joint Summit: We have agreed a Counter Terrorism briefing for all PCCs. ▪ Probation Reforms: Work is underway through MoJ for the APCC / PCCs to inform the work to reform probation. <p>Northamptonshire PCC Stephen Mold (on behalf of Katie Bourne, Chair of Police ICT Co):</p> <ul style="list-style-type: none"> ▪ Police ICT vision and plan is being assured externally following consultation with stakeholders. Funding has been granted by PTF and further funds have been provided by the Home Office. In terms of take up, the Knowledge Hub has over 4,000 users. The Company's brand and identity are being reviewed and on 23/24th January the Police ICT Summit will take place with over 300 attendees expected. ▪ Police ICT Governance – Susannah Hancock has agreed to be a co-opted member of the Police ICT Board with voting rights. It has been agreed to increase the number of PCCs on the Board

to 7. There are 2 vacancies and the APCC will write out for nominations. This will mean there is a majority of PCCs on the Board.

Chair of PRTB: David Lloyd, PCC Hertfordshire

- Jacky Courtney has now left and we are looking at arrangements to cover her work effectively. PRTB has become more interesting to the Government. The Vision 2025 is being driven by PCCs locally. Question: do we have a Board to support this drive or not – this will be looked at during our awayday. We need to consider our future as funding streams come to an end and currently there do not appear to be any long-term funding arrangements. We now need to consider transformation, without funding.

Key points raised by PCCs (Q&A)

- (On Police ICT) At the last meeting we capitalised the company and the Home Office agreed to provide funds. We as PCCs need to be clear as to what the Police ICT will achieve in the next 12 months – urge the Board to put this in a couple of paragraphs. **PCC Mark Burns-Williamson:** Agree, we need regular updates and clear vision.
- (On Probation) After attending the meeting with David Gauke and officials, while there is a willingness from MoJ to listen to PCCs, there does not appear to be any opportunity to change their stance of the regional model. We are pushing to have some sort of governance and want to learn from the existing arrangements. I urge PCCs to get behind your regional reps to push for Commissioners’ involvement.
- (On Probation) We need to influence the model as much as possible. Turning 21 contracts to 10 does not change the problem. We need greater accountability at local levels and PCCs can provide this.
- (On Probation) We have a memo of understanding on devo as part of this. I chair a board on devo and community justice – there may be some learning from the Met we can share.
- (On PRTB) We have made a point to Home Office about 3-year spending trajectories and the difficulties of managing funding effectively.
- (On PRTB) Projects that were not selected originally have been referred to as reserve projects – I think this needs to change as it does not accurately reflect their merits.

Approved / Agreed Actions	Responsible Person	Due Date
It has been agreed to increase the number of PCCs on the Board to 7. There are 2 vacancies and the APCC will write out for nominations.	Paul Dutton	Completed

3.1

Item Title: Funding and Finance Issues

Key Updates (speakers):

Roger Hirst and Paddy Tipping presented the paper on finance and funding. Roger began by referring to the recent letter to all forces asking for data to help inform the SR discussions. He asked that all forces respond as rapidly as possible.

On SR discussions, Roger said that the first draft of a narrative and was focussed on setting out how policing was going to make a difference. Roger confirmed that we were on track to make the savings from procurement and shared services that had been asked of us and he expected the same settlement as last year – with possibly aiming for a flat real terms funding agreement.

Roger said that the big issue was that of the additional pension contributions. This represented a £850m cost to policing over two years. The ideal would be for the Treasury to cover all the costs in 2019/20 and then to discuss it as part of the Spending Review.

Paddy said that the Spending Review work was going well, and the plan was to put in a quality submission, however, it would require more time than originally planned i.e. more likely to be the end of the financial year rather than the end of the calendar year. He warned that the Treasury were putting pressure on the Home Office to not expect much and were talking about flat cash – so a continued real term cut. As part of the SR discussions they would make proposals for how digital and workforce reform should continue and also look to agree a timetable to revise the funding formula.

Paddy noted the good progress on procurement and shared services savings and flagged the work going on to deliver the two outline business cases which would help ensure the continued delivery of efficiencies. On the Future Commercial Operating Model, the idea was to have a mainly local/regional approach but with a light national umbrella on shared services, so the proposal was to have a national centre of excellence and to build up collaboration bottom up rather than top down. The proposals would be circulated for comment.

Key points raised by PCCs (Q&A):

- Agreement that we shouldn't focus on the shortcomings of other agencies but the wider issues and what policing could do;
- There was a need for more policing to help with early intervention and youth management;
- Police public contact wasn't working, and we should consider either turning off 101 or going back to the original concept of it being a multi-agency service;
- We should lobby MPs and the public on the CSR and pension issues and to do that effectively it would help if the APCC could provide a communications product that could be drawn on;
- PCCs needed to stand together in lobbying for additional funding to meet the various pressures;
- Need to empathise to HMT the key role that policing played in underpinning economic development;
- Noting the concern last year over reserves but where would many PCCs now be without them to draw on

Roger agreed that it would be useful to have a few paragraphs to use with local MPs, press and public. He also thought there would be a need to do some modelling of what local budget pooling might be useful to jointly address the issues we faced in common. In addition, there was a case to ask the Government to look again at business rates which hadn't increased to take account of growth (cuts to town centre policing resulted in communities failing to thrive).

In response to comments Roger also noted that there was a need to address the funding formula and that this couldn't really be separated from the SR. He recognised that not all would be better off as a result of changes to the formula.

The APCC Chair mentioned that he had raised the problem with 101 with Nick Hurd, the Policing Minister. He intended to discuss this further in the PRTB Sub Board on Local Policing.

Approved / Agreed Actions	Responsible Person	Due Date
Open letter to the Chancellor to set out very clearly the risks that the pensions decision represented to policing	Simon Efford/Susannah Hancock	Completed
Briefing note to use with local MPs, press and public.	Simon Efford/Susannah Hancock	Completed

3.2

ESMCP – Update

PCC Stephen Mold introduced this item and provided an update on the Emergency Services Mobile Communications Programme. The Programme had been subject to an internal review by the Home Office and the Government had recently announced that the Programme would continue, but with a new approach to delivery based on the incremental rollout of capabilities for the new Emergency Services Network. The final shutdown of the Airwave system would be delayed until at least December 2022. A new draft Business Case had been published for consultation with policing and other emergency services users.

The meeting was asked to agree that the APCC chair, PCC Mark Burns Williamson, would raise the financial concerns of PCCs with the Home Secretary, once the full business case and financial model were known, to make it clear that these costs should not be taken out of police funding and instead should be addressed as part of the Spending Review discussion. That discussion would also need to review the risks associated with any delay or continuing operational issues. It was noted, for example, that the Commonwealth Games would be taking place in Birmingham in 2022 – one of a number of immediate major operational challenges the new system would have to cope with.

Key points raised by PCCs (Q&A):

- ESMCP was not the only Home Office technology programme that was in some difficulty. NLEDs – the programme to replace the Police National Computer and Police National Database – was also over budget.
- It was suggested that PCCs should push back on why forces should pick up the bill for any further delay in the Programme. It was suggested that a sub group of PCCs and Chiefs should look at the wider picture, as there were clear risks that costs would increase with further delays, and a risk that forces were unprepared.
- PCCs asked for more clarity on what was working and what wasn't and whether there were some elements that might get rolled out incrementally? PCC Stephen Mold felt that things were in a better state than they had been, in that there was a new programme director (so it was in better hands) and the work was in hand to re-profile the programme.

The meeting was also informed about the impending retirement of the NPCC lead for ESMCP, CC Francis Habgood, and agreed that an update on the Programme should be considered for future General Meetings given the significance to the police budget.

Approved / Agreed Actions	Responsible Person	Due Date
(a) To agree that additional ESMCP costs after 2019 should not fall to police grant and should be accommodated in the Spending Review without detriment to the police budget in England and Wales.	PCC Stephen Mold / Police Technology and Digital Portfolio Group	On-going
(b) To raise the financial concerns of PCCs, and take note of the Chiefs'	APCC Chair / Susannah Hancock	(tbc due to delayed FBC and financial model)

	operational concerns, in a letter from the APCC Chair to the Home Secretary on behalf of PCCs.		
	(c) To provide further updates on the Programme as necessary to future General Meetings.	PCC Stephen Mold / Paul Dutton	On-going

Tea and Coffee

4.0	<p>Item Title: Sir Thomas Winsor, HMICFRS</p> <p>Key Updates (speakers):</p> <ul style="list-style-type: none"> ▪ Sir Tom Winsor: Thank you for the invitation to speak to you. This is my sixth year at HMICFRS. ▪ Force Management Statements (FMS): HMICFRS have received 44 completed FMS returns and they have already proved an invaluable source of information, particularly for our recent inspections on mental health and domestic abuse. It is beneficial to have all the information in one place using a consistent standard. Mechanisms for assessing future demand remain weak, and this area has not resulted in strong responses, but has relied on calls for service and sighted that this will continue to increase for all crimes – this is not accurate. ▪ FMS are being used to inform our fieldwork for integrated PEEL inspections. They are increasing HMICFRS knowledge and informing the risk assessments we make. We are also using FMS on joint inspections (eg CT) and to help reduce requests for information. ▪ As a result of the FMS, most forces will only experience 1 week of HMICFRS fieldwork. ▪ Some forces believe the FMS will reduce inspection activity. This is not accurate as it is a case by case approach. FMS may reveal risks the inspectorate wishes to look further into. ▪ Work to inform FMS 2 is underway and analysis of FMS 1 will help inform a new template and HMICFRS are looking to be less restrictive on timeline to help forces to dovetail FMS with their planning cycles. ▪ Integrated PEEL assessments will be conducted in 3 tranches, with reports published in 3 batches. ▪ Emerging crimes does make the task of quantifying demand for the future difficult. The effort to identify how forces will meet new demands is also a challenge. ▪ HMICFRS are developing an on-line Recommendation Register, with a simplified version for the public. PCCs will be able to upload their responses automatically thus satisfying your statutory duties to respond. ▪ The register will show progress on a recommendation by recommendation basis. ▪ Super complaints come into effect at the beginning of November. ▪ Thank you to PCCs for supporting Chief Constables <p>Key points raised by PCCs (Q&A):</p> <ul style="list-style-type: none"> ▪ Delighted you have raised issues of funding. I agree forces should be identifying emerging trends to respond to as part of their plans for the future. However, there are issues you cannot predict i.e. rise in hate crime and police demand from Brexit result. In relation to HMICFRS reports, many make reference to forces not putting enough resources into various areas.
-----	--

	<p>However, resources are finite, and reports do not identify areas where forces have put in too much resources.</p> <ul style="list-style-type: none"> ▪ Sir Tom Winsor: Demand can be met with resources operating more efficiently. Forces are not investing enough in AI. There are examples from commercial sector of AI being used effectively but policing is not following this lead. Once FMS are fully up and running they should show the demand each force expects to face, a description of the resources available and this can lead to a conversation with the government in terms of what they are prepared to fund. ▪ Policing does have an indirect impact on economic growth. Could this be a powerful argument to government to demonstrate how policing and investment in policing is beneficial for the economy. ▪ In terms of demand, mental health and missing children etc are demands that fall outside of a traditional overview of policing. Has HMICFRS looked at this and our relationships with other public services? ▪ Sir Tom Winsor: Demand can be generated by shortcomings in other public services. FMS can demonstrate this as long as they are honest about the sources of demand i.e. failings of partners. HMICFRS will highlight when they can see demands that are impacting upon police as a result of shortcomings in other services. ▪ We are involved in work to inform the CSR and where there is hard evidence of under-funding and the inspectorate’s support is welcome. I’m reviewing my Police and Crime Plan and want to capture emerging crime types, as well as outcomes that are tangible. Is there a link between FMS and Plan? ▪ Sir Tom Winsor: The Plan is one of the first documents we look to when inspecting. HMICFRS are contributing to the spending review via HMI Matt Parr. 		
5.0	<p>Item Title: NHS England sexual assault & abuse strategy</p> <p>Key Updates (speakers):</p> <ul style="list-style-type: none"> ▪ Hong Tan (National Lead for SARCs and Partnership Working at NHS England): <p>Hong Tan spoke to a presentation he had prepared about this matter.</p>		
	Approved / Agreed Actions	Responsible Person	Due Date
	Circulate Presentation to PCCs	Mark Darby	Completed
6.0	<p>Item Title: Portfolio Updates</p> <ul style="list-style-type: none"> ▪ PCC Angus McPherson: Overview of Salisbury Incident: PCC McPherson gave a presentation to PCCs about his experience of the Salisbury incident, which it was agreed would be circulated after the GM for information. ▪ NPAS update, Mark Burns-Williamson, APCC Lead on NPAS (MBW) ▪ MBW covered issues including fleet replacement, costings, and the scrutinising role to be played by both the APCC and the NPAS Board. Aircraft 1 and 2 have been delivered to NPAS. ▪ HMRCFRS study towards the end of 2017 contained positive points on the position of NPAS. There is a draft user report currently with the Chiefs’ Council, with a small window of consultation to which MBW encouraged colleagues to contribute. 		

	<ul style="list-style-type: none"> ▪ Citizens in Policing, Alun Michael (AM) ▪ AM referred members to the report on new youth cadets (known as volunteers in some places) and asked colleagues to decide if they supported the recommendations made in the paper. AM highlighted successes in the cadets/volunteer organisations’ ability to reach out, particularly to vulnerable young people. ▪ AM highlighted how the paper shared with members recommends greater oversight, embedding the principle previously set out in September 2018, and stated his hope that members would support the proposal. ▪ CJS Efficiency and Effectiveness, David Lloyd (DL) ▪ The first Community Rehabilitation Company probation working group will take place on the 23 October 2018, which will establish both Terms of Reference, and assess “where we are now”. If going forward we are going to have a regional structure, it is important to have regional representation: four more members of the working group are needed in order for all ten regions to be represented. The APCC will work to drive criminal justice devolution going forward; although it is crucial to get PCCs’ input into this. ▪ Local Partnerships & Policing, Keith Hunter (KH) ▪ Alison Hernandez has made positive progress as the Deputy Lead on road safety; KH has pushed at the ministerial level to get greater PCC involvement in road safety. A few PCCs have been asked to contribute to the government’s rough-sleeping strategy – the strategy references PCCs driving collaboration and best practice. ▪ Brexit, Willy Bach (WB) ▪ A cross-party trio of PCCs are representing the APCC on the issue of Brexit. WB was invited to Brussels to speak in the w/c 8 October 2018; WB met the EU Commissioner for Security, Sir Julian King, who underlined that until that point there had been little discussion between the EU and the UK government on their future relationship in terms of policing and security. ▪ WB highlighted that alongside Martyn Underhill and Matthew Scott, he had pushed for a meeting with the National Crime Agency on this. WB highlighted the complications which would arise from the UK leaving the EU in terms of data-sharing through arrangements such as EUCRIS, and that both the UK and EU stand to lose out from this. The Commissioner’s view was that the EU do want to negotiate a deal on policing and security, but it may not be feasible within the current time frame.
7.0	<p>Item Title: AOB / Close</p> <p>There was none</p>
Meeting Close	